Ad Hoc Committee on
Urban Area Security Initiative (UASI)
Friday, December 14, 2018
9:00 a.m.

Location: County Administration Building
1221 Oak Street, Room 255, 2nd floor
Oakland, CA 94612

Summary Minutes

I. Call to Order/Roll Call

Erin Armstrong, Chair, UASI Ad Hoc Committee, called the meeting to order. The roll was
called, members present included Matthew Snelson, Cinthya Muñoz-Ramos, Erin Armstrong,
Ana-Marie Jones and John Lindsay-Poland. All members were present.

II. Approval of Minutes

Erin Armstrong made a motion to approve the minutes of November 19, 2018, as corrected
seconded by John Lindsay-Poland.

Motion passed 5/0

III. Revised Meeting Schedule

- September 21, 2018, 9:00 – 11:30 am, 1221 Oak Street, Room 255, Oakland, CA
- October 4, 2018, 9:00 – 11:30 am, 1221 Oak Street, Room 225, Oakland, CA
- October 19, 2018, 9:00 – 11:30 am, Fremont Main Library – 2400 Stevenson Blvd.,
  Fremont, November 5, 2018, 9:00 – 11:30 am, Castro Valley Library – 3600 Norbridge
  Ave., Castro Valley, CA
- November 19, 2018, 9:00 – 12:00 p.m., Old City Hall, Berkeley Council Chambers, 2134
  Martin Luther King, Jr. Way, Berkeley, CA
- November 30, 2018, 9:00 – 12:00 p.m., 1221 Oak Street, 5th Fl, Oakland, CA -BOS
  Chambers
- December 7, 2018, 9:00 a.m. – 12:00 p.m.- 1221 Oak Street, 5th Fl, Oakland, CA -BOS
  Chambers
- December 14, 2018, 9:00 – 2:00 p.m. 1221 Oak Street, 2nd Fl, Oakland, CA -BOS
  Chambers

Meeting added: January 10, 2019 1:00 p.m. – 5:00 p.m.

IV. Discussion of UASI/Urban Shield Framework

Attachment

Committee members discussed the Framework for UASI Funded Exercise.

John Lindsay-Poland has submitted written clarifying language to be incorporated into the
document

Owowale Satterwhite, facilitator, explained why the proposals/clarifying language submitted
by John Lindsay-Poland on December 10, 2018 were not submitted into the current
document. In today’s meeting, Committee members will have an opportunity to clarify and or
vote on any language as a Committee.
Summary of discussions on Strategic Action/Target Audiences C) Project Management & Oversight

Revised language to recommendations and or rationales:
- Extend the mandate of the Board of Supervisors’ Ad Hoc Committee on UASI, through February 28, 2020, to oversee implementation of recommendations approved by the Board of Supervisors, receive community input on UASI-funded exercises and other emergency preparedness programs and make new recommendations as necessary.
- Alameda County Health Care Services Agency and Social Services Agency shall dedicate staff participate in the planning, coordination and implementation of disaster preparedness exercises with $4.4 million of funds from the County and/or the UASI grant, equivalent to County expenditures on the 2018 UASI-funded exercises.
- Identify and engage community volunteers represent the diverse demographics, values and attitudes of the actual community of the impacted areas.
- Have other departments apply for grants from multiple sources to coordinate emergency preparedness activities.

Summary of discussions on D) Expanding the role of community as first responders and recommendations

Revised language to recommendations and or rationales:
- Identify and engage community volunteers represent the diverse demographics, values and attitudes of the actual community of the impacted areas.
- Post volunteers so that we can benefit from the diverse knowledge that volunteers bring.
- DELETED – Conduct a professionally facilitated debriefing with volunteers after each scenario as determined by exercise planning teams.

Summary of discussions on E) Evaluation

Revised language to recommendations and or rationales:
- Conduct evaluations that address how well agency teams and participants worked with those in roles of community members, including those who show leadership or have information related to the disaster or impacted people, when present.
- Ensure that evaluation and debrief teams include assessment of respect demonstrated for community and non-law enforcement actors, including those who exhibit leadership or knowledge of situations or of persons involved, when present.
- Professionally facilitate debriefing of exercise debriefings to foster greater understanding and engagement in disaster preparedness by the diverse communities in our region.
- Conduct mock evacuation exercises and stress test more than just SWAT, (e.g. fire hospitals)
- All scenarios will value the sanctity of life and survival of all persons, in addition to value to survival of those who may be under threat by suspects.
- Require that evaluations of law enforcement include assessment of participants’ compliance with their jurisdictions’ policies and laws for use of force.
- Encourage and continue utilization of testing and evaluation of equipment, such as Louisiana of University National Training Consortium to independently evaluate the effectiveness of the Urban Area Large Scale Training exercise and provide a final report to the public via the Board of Supervisors.
- Add Section F. Design (Redesign) and move items 11, 14, and 15 to this section.
Summary of discussions on F) Definitions
Revised language to recommendations and or rationales:

Define the following terms in guidelines adopted by Board of Supervisors in 2017: “surveillance”; “racist stereotypes”; “human rights” and “crowd control”. In March 2018, the Board of Supervisors instructed the Sheriff to report on the definitions used for these terms, but this did not occur.

c. Surveillance technology is defined as:
a) an electronic device, system utilizing an electronic device, or similar technological tool used, designed, or primarily intended to collect information specifically associated with, or capable of being associated with any individual or group
b) Technology that collects and analyzes personally identifying biometric data including but not limited to: facial recognition including emotion analytics, iris recognition, DNA analysis, gait analysis, vein identification, olfactory analytics and voice recognition
c) Practicing or demonstrating the use of surveillance technology in civil disturbances caused by first amendment protected activity or the aftermath of natural disaster.
d) Practicing or demonstrating the use of surveillance technology for mass or bulk data collection without individualized suspicion, i.e., needle-in-the-haystack techniques where personally identifying information is collected about all persons in a physical location regardless of a nexus to wrongdoing.

Committee members discussed Monitoring and Compliance A) Transparent approval process for UASI-funded programs

Revised language to recommendations and or rationales:

Title of section to read Transparent approval and implementation process for UASI funded programs

- Add “…current and” future UASI grant cycles in rationale section.
- Ensure that the vision goals, principles, guidelines and other recommendations for design and evaluation adopted by the Board of Supervisors are the framework for implementing activities in 2019 and future years.
- Incorporate the framework in full into the Memorandum of Understanding between Alameda County and Bay Area UASI.
- Establish a rotating core of UASI-funded exercises so that each discipline is given a chance to shine and build capacity. – Move this recommendation to redesign section.

Committee members discussed Monitoring and Compliance B) Develop community accountability guidelines for the UASI-funded exercises

Revised language to recommendations and or rationales:

Add: The budget for the UASI-funded exercise, including funds for salaries and other costs from the UASI grant, Alameda County funds and other sources, with amounts dedicated to each discipline and agency, shall be publicly posted before the exercise. A detailed expense report shall be publicly posted within 60 days of the exercise.

Discussion on Other Emerging Ideas

The Committee agreed to delete the emerging ideas section and add: To fulfill the principle of prioritizing activities according to the likelihood and severity of respective disasters, the entity that implements these recommendations shall compile a risk assessment, which shall complement documents such as THIRA required under UASI. This assessment shall highlight risks and capability gaps for those with access and functional needs, and it will be conducted
through consultation with agencies and community-based organizations. – Move to section under Project Management

Speakers

Micky Duxbury – she is hopeful that this work will secure a complete paradigm shift.

Tano Trachtenberg, Berkeley Mayor’s Office – Incorporate community feedback, make use of force policies a priority.

Cindy Shamblan – Could funding for evaluation be given Fire or EMS

Valerie Buell – Consider the disability and aging communities

Ron Halog, Access and Functional Needs Coordinator – include VOADS, they are ready to act with seniors, churches and in collaboration with other agencies.

David Peattie – Need more support for community-based approaches related to preparedness.

The Committee took public comment from community members prior to voting on items. Philip White submitted written public comments on language changes.

Committee members voted on language changes that were approved by motion prior to voting on the recommendations in section Strategic Direction A) Visioning recommendations 1 through 4.

**Recommendation 1.** UASI-funded exercises and other emergency preparedness activities in Alameda County should promote a culture of readiness, with measurable and sustainable goals, that serves as an example to the region and to the nation.

**Recommendation 2.** UASI-funded exercises in Alameda County should be based on the whole community approach and focus on and support community-wide preparedness.

**Recommendation 3.**
Every neighborhood and community in Alameda County should be ready when disaster strikes. Our measure of readiness incorporates access and functional needs in all phases of UASI-funded exercises.

**Recommendation 4.** UASI-funded exercises should build neighborhood resilience through equitable engagements with residents, professional first responders, practitioners, nonprofits, faith-based organizations, government agencies and community leaders;

A motion was made by Cinthya Muñoz-Ramos, seconded by Ana-Marie Jones to approve recommendations 1 through 4 as amended.  
**Motion passed 5/0**

The Committee took public comment from Traci Rosenberg and Philip White prior to voting on recommendations in the section Strategic Direction B) Guiding principles for UASI-funded programs and other emergency management providers in Alameda County.

Committee members voted on recommendations to change language in section Strategic Direction B) Guiding principles for UASI-funded programs and other emergency management providers in Alameda County.

**Recommendation 1.** UASI-funded exercises should be designed, implemented, and evaluated based on a whole community approach that is suitable for our region.
Recommendation 2. UASI-funded exercises prioritize activities according to the likelihood and severity of respective disasters in addition to gaps for preparation for those disasters, with special attention to risks from earthquakes and fires and the mass displacement of people that may result.

Motion to amend and approve 4/1

Recommendation 3. UASI-funded activities should prioritize and support meeting the needs of people and organizations and communities with access and functional needs, including but not limited to people who are homeless, older, undocumented and immigrant, physically disabled, mentally or limited English proficiency. UASI-funded activities should focus on preparedness for neighborhoods and communities, addressing access and functional needs and should prioritize activities that address the needs of the most vulnerable needs of homeless, older, undocumented and immigrant, physically disabled, mentally or limited English proficiency.

Motion to amend and approved passed 4/1

Recommendations 4 – 10 were not voted upon, however there were agreed upon language changes made to these recommendations.

Recommendation 4. UASI-funded resources should target the prevention of and recovery from critical emergencies.

Recommendation 5. UASI-funded personnel should be proactive in their approach to working with volunteers on every level and to harvesting the knowledge of diverse communities in the San Francisco Bay Area, other UASI programs, and other regions in the country.

Recommendation 6. Agencies and organizations participating in or observing UASI-funded training and exercises respect the confidentiality of all community members.

Recommendation 7. Information-gathering or retention of information by law enforcement agencies will not infringe upon the first amendment right of free speech or the right of free assembly.

Recommendation 8. UASI-funded exercises should foster cooperation within and between agencies and jurisdictions.

Recommendation 9. UASI-funded exercises should not express or reinforce militarized law enforcement tactics, i.e. those that prioritize the use of force over other means for addressing conflict, or mimic military protocols, language, or appearance.

Recommendation 10. UASI-funded exercises and public-private partnerships are designed, implemented, and evaluated to prioritize public safety and emergency preparedness goals and gaps over private-sector interests, including those of vendors and donors.

V. Public Comment

None.

Adjourn

The meeting was adjourned to Thursday, January 10, 2019.